

Message Text

CONFIDENTIAL

PAGE 01 STATE 150348
ORIGIN IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 SIG-03 CIAE-00 DODE-00
NSAE-00 NSCE-00 SSO-00 ICAE-00 INRE-00 PM-05 H-01
INR-10 L-03 PA-01 SP-02 SS-15 ACDA-12 HA-05
AID-05 OMB-01 TRSE-00 /100 R

DRAFTED BY IO/UNA-JFTEFFT:AF/I-LSHURTLEFF:DFF
APPROVED BY P-DNEWSOM
IO-CWMAYNES
AF-WCHARROP
S/P- MSPEIGEL

-----046735 140255Z /15

O 140112Z JUN 78
FM SECSTATE WASHDC
TO AMEMBASSY BRAZZAVILLE IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY KHARTOUM IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
INFO AMEMBASSY BRUSSELS IMMEDIATE
AMEMBASSY BONN IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE
AMEMBASSY KINSHASA IMMEDIATE

C O N F I D E N T I A L STATE 150348

PARIS FOR ASST. SEC. MOOSE

E.O. 11652:GDS

TAGS: XA, OAU, CO

SUBJECT: CONSULTATIONS ON CONSIDERATION OF ZAIRE SITUATION
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 150348

AT OAU SUHMIT

REF: STATE 148408

1) YOU WILL HAVE RECEIVED BY REFTEL SUMMARY OF PARIS
MEETING ON ZAIRE AND TALKING POINTS FOR PRESENTATION TO
HOST GOVERNMENT OFFICIALS. IN ADDITION TO, OR IN COORDINA-

TION WITH MAKING THIS PRESENTATION, YOU SHOULD CONTACT HOST GOVERNMENT AT HIGHEST APPROPRIATE LEVEL TO MAKE FOLLOWING APPROACH. IF POSSIBLE, DEPARTMENT BELIEVES YOU SHOULD DISCUSS THIS MATTER WITH HEAD OF STATE.

2) PURPOSE OF APPROACH IS BOTH TO REAFFIRM BASIC U.S. AFRICAN POLICY AND TO INQUIRE AS TO AFRICAN PLANS FOR DISCUSSING ZAIRE PROBLEMS AND RELATED ISSUES PRIVATELY AND

AT UPCOMING OAU SUMMIT IN KHARTOUM. WE BELIEVE EVERY EFFORT MUST BE MADE TO ENCOURAGE REALISTIC AND EFFECTIVE CONSIDERATION OF SUCH PROBLEMS. THE CLOSE AND FRANK DIALOGUE WE HAVE HAD WITH AFRICAN LEADERS PROMPTS US TO BELIEVE THAT A CAREFUL DISCUSSION AT THIS TIME COULD BE VALUABLE.

3) THE FOLLOWING TALKING POINTS ARE SUGGESTED FOR USE IN DISCUSSION:

-- IN HIS SPEECH AT THE NAVAL ACADEMY ON JUNE 6, PRESIDENT CARTER SAID THAT THE U.S. IS COMMITTED TO AFFIRMATIVE POLICIES IN AFRICA THAT RECOGNIZE AFRICAN REALITIES AND ASPIRATIONS.

-- HE CALLED FOR AN END TO EFFORTS TO DIVIDE AND SEEK DOMINATION IN AFRICA AND CITED U.S. SUPPORT FOR EFFORTS
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 150348

TO HELP RESOLVE PEACEFULLY PROBLEMS IN ZAIRE, ERITREA AND ANGOLA.

-- ABOVE ALL, THE PRESIDENT RECONFIRMED US POLICY TOWARD AFRICA. HE REITERATED OUR SUPPORT FOR MAJORITY RULE IN SOUTHERN AFRICA AND CALLED ON ALL POWERS TO JOIN WITH THE U.S. IN EMPHASIZING WORKS OF PEACE RATHER THAN WEAPONS OF WAR IN THEIR ASSISTANCE TO AFRICA. HE CONFIRMED OUR BASIC OBJECTIVE OF KEEPING AFRICA FREE FROM EAST-WEST CONFLICT.

-- IT IS IN THIS SPIRIT OF CONTINUING U.S. CONCERN FOR AFRICAN PROBLEMS THAT WE WISH TO DISCUSS FRANKLY WITH AFRICAN LEADERS YOUR VIEWS AND PLANS FOR DEALING WITH THE PROBLEMS OF CENTRAL AFRICA.

-- SOME AFRICAN GOVERNMENTS HAVE STRONGLY ENDORSED LOGISTICAL SUPPORT FOR THE SHABA PEACEKEEPING FORCES. OTHERS HAVE CONTENDED IT REPRESENTS A CONTRADICTION IN OUR AFRICAN POLICY. SOME FROM THIS LATTER GROUP HAVE ALSO ASKED IF THE U.S. INTENDS TO BECOME INVOLVED IN A LARGER FRENCH-LED PEACEKEEPING EFFORT IN AFRICA.

-- OUR POLICY ON THIS MATTER IS VERY CLEAR. OUR SUPPORT, INITIALLY FOR FRENCH AND BELGIAN EFFORTS, AND NOW FOR AFRICAN EFFORTS, TO STABILIZE THE SECURITY SITUATION IN ZAIRE ARE UNIQUE RELATING TO THE REQUEST OF A GOVERNMENT FOR ASSISTANCE. WE ARE NOT CONTEMPLATING AND HAVE MADE CLEAR THAT WE WILL NOT SUPPORT THE IDEA OF A PAN-AFRICAN PEACEKEEPING FORCE UNLESS IT WERE ESTABLISHED BY THE OAU, OR THE UN.

-- THE U.S. ROLE IN SHABA WAS AND WILL BE LIMITED. OUR INITIAL AIRLIFT WAS TO SUPPORT AN ESSENTIALLY HUMANITARIAN UNDERTAKING--WHICH TURNED OUT TO BE JUSTIFIED IN TRAGIC TERMS. THE PRESENT AIRLIFT IS DESIGNED TO REMOVE EUROPEAN FORCES, REPLACE THEM WITH AFRICAN FORCES, AND PERMIT AFRI-
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 150348

CANS TO BEGIN TO FIND SOLUTIONS TO THE PROBLEMS POSED BY THE INCURSION. THIS PRINCIPLE--THAT OF AFRICAN SOLUTIONS TO AFRICAN PROBLEMS--IS ONE IN WHICH BOTH AFRICA

AND THE UNITED STATES DEEPLY BELIEVE.

-- NATIONAL RECONCILIATION IN BOTH ANGOLA AND ZAIRE ARE VITAL TO THE LONG-TERM STABILITY OF BOTH COUNTRIES AND OF THE SOUTH-CENTRAL REGIONS OF AFRICA.

-- WE RECOGNIZE THE NEED FOR RECONCILIATION BETWEEN ZAIRE AND ANGOLA, AND FOR A NEGOTIATED AGREEMENT BETWEEN THEM THAT EACH WILL RESPECT THEIR COMMON BORDER AND WILL NOT CONTRIBUTE TO THE OTHER'S INTERNAL UNREST.

-- EFFORTS HAVE BEEN MADE IN THE PAST TO BRING ANGOLA AND ZAIRE TOGETHER IN A FRANK DISCUSSION OF THEIR MUTUAL PROBLEMS.

-- WE BELIEVE THAT THE RECENT VIOLENCE IN SHABA MAKES RE-NEWAL OF RECONCILIATION EFFORTS EVEN MORE URGENT.

-- WE WOULD WELCOME YOUR VIEWS ON THE CURRENT ZAIRE SITUATION AND THE PROSPECTS FOR ZAIRE-ANGOLA RECONCILIATION--

-- WE UNDERSTAND THAT THE SITUATION IN ZAIRE AND THE ZAIRE-ANGOLA QUESTION WILL BE BROUGHT UP AT THE OAU SUMMIT IN KHARTOUM. WE WONDER WHAT EFFORTS ARE NOW UNDERWAY OR MIGHT BE TAKEN TO BUILD AN AFRICAN CONSENSUS FOR EFFORTS IN SUPPORT OF NEGOTIATED SETTLEMENTS OF THE PROBLEMS OF CENTRAL AFRICA.

-- WOULD THESE EFFORTS INCLUDE AN OAU PEACEKEEPING FORCE
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 150348

STATIONED ALONG THE ZAIRE-ANGOLA FRONTIER? SHOULD SUCH A FORCE BE FORMED TO DEAL WITH THE CURRENT PROBLEM OR WIDER PROBLEMS OF SECURITY IN AFRICA?

4) FOR LAGOS AND BRAZZAVILLE: YOU OUGHT TO SPECIFICALLY RAISE THE QUESTION OF WHETHER YOUR HOST GOVERNMENT OR OTHERS INTEND TO RESUSCITATE THEIR GOOD OFFICES MEDIATION ROLE BETWEEN ZAIRE AND ANGOLA.

5) FOR KHARTOUM: WE VERY MUCH HOPE THAT AMBASSADOR WILL HAVE OPPORTUNITY TO MEET PERSONALLY WITH PRESIDENT NIMIERI TO DISCUSS HIS PERSPECTIVE OF UPCOMING OAU SUMMIT. HE WILL OBVIOUSLY BE IN CRUCIAL POSITION TO AFFECT WHATEVER ACTION AFRICANS MIGHT CONTEMPLATE.

6) FOR DAR: YOU WILL HAVE NOTED THAT MANY OF THE ABOVE TALKING POINTS WERE COVERED IN PRESIDENT CARTER'S LETTER TO PRESIDENT NYERERE. WHILE NOT WISHING TO BE REDUNDANT, WE BELIEVE IT WOULD BE USEFUL TO DETERMINE WHAT TYPE OF ACTION, IF ANY, NYERERE SEES EMERGING AT OAU SESSION.

YOU SHOULD, THEREFORE, ADAPT TALKING POINTS AS NECESSARY FOR YOUR DISCUSSION WITH NYERERE.

7) FOR EUROPEANPOSTS: YOU MAY FEEL FREE TO DRAW ON ABOVE IN DISCUSSIONS WITH HOST GOVERNMENTS.

8) FOR LAGOS ONLY: OBASANJO LETTER DATED JUNE 1 WHICH IS CRITICAL OF SHABA OPERATION JUST RECEIVED FROM NIGERIAN EMBASSY AND BEING REPEATED SEPTEL. IN MAKING FOREGOING POINTS TO OBASANJO, YOU SHOULD NOTE THAT REPLY TO HIS LETTER WHICH TREATS SEVERAL OTHER SUBJECTS AS WELL WILL BE SENT SHORTLY. CHRISTOPHER

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 STATE 150348

ORIGIN IO-14

INFO OCT-01 AF-10 ISO-00 /025 R

66011

DRAFTED BY IO/UNA:JFTEFFT
APPROVED BY IO/UNA:JFTEFFT
AF/I:LSHURTLEFF

-----052493 141419Z /40

O 141404Z JUN 78
FM SECSTATE WASHDC
TO AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY MONROVIA IMMEDIATE
AMEMBASSY YAOUNDE IMMEDIATE

C O N F I D E N T I A L STATE 150348

FOLLOWING REPEAT STATE 150348 ACTION BRAZZAVILLE
DAR ES SALAAM GABORONE KHARTOUM LAGOS LUSAKA INFO BRUSSELS
BONN LONDON PARIS USUN NEW YORK KINSHASA JUNE 14.

QUOTE C O N F I D E N T I A L STATE 150348

PARIS FOR ASST. SEC. MOOSE

E.O. 11652:GDS

TAGS: XA, OAU, CO

SUBJECT: CONSULTATIONS ON CONSIDERATION OF ZAIRE SITUATION
AT OAU SUMMIT

REF: STATE 148408

1) YOU WILL HAVE RECEIVED BY REFTEL SUMMARY OF PARIS
MEETING ON ZAIRE AND TALKING POINTS FOR PRESENTATION TO
HOST GOVERNMENT OFFICIALS. IN ADDITION TO, OR IN COORDINA-
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 150348

TION WITH MAKING THIS PRESENTATION, YOU SHOULD CONTACT HOST
GOVERNMENT AT HIGHEST APPROPRIATE LEVEL TO MAKE FOLLOWING
APPROACH. IF POSSIBLE, DEPARTMENT BELIEVES YOU SHOULD
DISCUSS THIS MATTER WITH HEAD OF STATE.

2) PURPOSE OF APPROACH IS BOTH TO REAFFIRM BASIC U.S.
AFRICAN POLICY AND TO INQUIRE AS TO AFRICAN PLANS FOR DIS-
CUSSING ZAIRE PROBLEMS AND RELATED ISSUES PRIVATELY AND

AT UPCOMING OAU SUMMIT IN KHARTOUM. WE BELIEVE EVERY
EFFORT MUST BE MADE TO ENCOURAGE REALISTIC AND EFFECTIVE
CONSIDERATION OF SUCH PROBLEMS. THE CLOSE AND FRANK
DIALOGUE WE HAVE HAD WITH AFRICAN LEADERS PROMPTS US TO
BELIEVE THAT A CAREFUL DISCUSSION AT THIS TIME COULD BE
VALUABLE.

3) THE FOLLOWING TALKING POINTS ARE SUGGESTED FOR USE IN DISCUSSION:

-- IN HIS SPEECH AT THE NAVAL ACADEMY ON JUNE 6, PRESIDENT CARTER SAID THAT THE U.S. IS COMMITTED TO AFFIRMATIVE POLICIES IN AFRICA THAT RECOGNIZE AFRICAN REALITIES AND ASPIRATIONS.

-- HE CALLED FOR AN END TO EFFORTS TO DIVIDE AND SEEK DOMINATION IN AFRICA AND CITED U.S. SUPPORT FOR EFFORTS TO HELP RESOLVE PEACEFULLY PROBLEMS IN ZAIRE, ERITREA AND ANGOLA.

-- ABOVE ALL, THE PRESIDENT RECONFIRMED US POLICY TOWARD AFRICA. HE REITERATED OUR SUPPORT FOR MAJORITY RULE IN SOUTHERN AFRICA AND CALLED ON ALL POWERS TO JOIN WITH THE U.S. IN EMPHASIZING WORKS OF PEACE RATHER THAN WEAPONS OF

CONFIDENTIAL

PAGE 03 STATE 150348

WAR IN THEIR ASSISTANCE TO AFRICA. HE CONFIRMED OUR BASIC OBJECTIVE OF KEEPING AFRICA FREE FROM EAST-WEST CONFLICT.

-- IT IS IN THIS SPIRIT OF CONTINUING U.S. CONCERN FOR AFRICAN PROBLEMS THAT WE WISH TO DISCUSS FRANKLY WITH AFRICAN LEADERS YOUR VIEWS AND PLANS FOR DEALING WITH THE PROBLEMS OF CENTRAL AFRICA.

-- SOME AFRICAN GOVERNMENTS HAVE STRONGLY ENDORSED LOGISTICAL SUPPORT FOR THE SHABA PEACEKEEPING FORCES. OTHERS HAVE CONTENDED IT REPRESENTS A CONTRADICTION IN OUR AFRICAN POLICY. SOME FROM THIS LATTER GROUP HAVE ALSO ASKED IF THE U.S. INTENDS TO BECOME INVOLVED IN A LARGER FRENCH-LED PEACEKEEPING EFFORT IN AFRICA.

-- OUR POLICY ON THIS MATTER IS VERY CLEAR. OUR SUPPORT, INITIALLY FOR FRENCH AND BELGIAN EFFORTS, AND NOW FOR AFRICAN EFFORTS, TO STABILIZE THE SECURITY SITUATION IN ZAIRE ARE UNIQUE RELATING TO THE REQUEST OF A GOVERNMENT FOR ASSISTANCE. WE ARE NOT CONTEMPLATING AND HAVE MADE CLEAR THAT WE WILL NOT SUPPORT THE IDEA OF A PAN-AFRICAN PEACEKEEPING FORCE UNLESS IT WERE ESTABLISHED BY THE OAU, OR THE UN.

-- THE U.S. ROLE IN SHABA WAS AND WILL BE LIMITED. OUR INITIAL AIRLIFT WAS TO SUPPORT AN ESSENTIALLY HUMANITARIAN UNDERTAKING--WHICH TURNED OUT TO BE JUSTIFIED IN TRAGIC TERMS. THE PRESENT AIRLIFT IS DESIGNED TO REMOVE EUROPEAN FORCES, REPLACE THEM WITH AFRICAN FORCES, AND PERMIT AFRICANS TO BEGIN TO FIND SOLUTIONS TO THE PROBLEMS POSED BY THE INCURSION. THIS PRINCIPLE--THAT OF AFRICAN

SOLUTIONS TO AFRICAN PROBLEMS--IS ONE IN WHICH BOTH AFRICA

AND THE UNITED STATES DEEPLY BELIEVE.

-- NATIONAL RECONCILIATION IN BOTH ANGOLA AND ZAIRE ARE
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 150348

VITAL TO THE LONG-TERM STABILITY OF BOTH COUNTRIES AND OF
THE SOUTH-CENTRAL REGIONS OF AFRICA.

-- WE RECOGNIZE THE NEED FOR RECONCILIATION BETWEEN ZAIRE
AND ANGOLA, AND FOR A NEGOTIATED AGREEMENT BETWEEN THEM
THAT EACH WILL RESPECT THEIR COMMON BORDER AND WILL NOT
CONTRIBUTE TO THE OTHER'S INTERNAL UNREST.

-- EFFORTS HAVE BEEN MADE IN THE PAST TO BRING ANGOLA AND
ZAIRE TOGETHER IN A FRANK DISCUSSION OF THEIR MUTUAL
PROBLEMS.

-- WE BELIEVE THAT THE RECENT VIOLENCE IN SHABA MAKES RE-
NEWAL OF RECONCILIATION EFFORTS EVEN MORE URGENT.

-- WE WOULD WELCOME YOUR VIEWS ON THE CURRENT ZAIRE SITUA-
TION AND THE PROSPECTS FOR ZAIRE-ANGOLA RECONCILIATIO--

-- WE UNDERSTAND THAT THE SITUATION IN ZAIRE AND THE ZAIRE-
ANGOLA QUESTION WILL BE BROUGHT UP AT THE OAU SUMMIT IN
KHARTOUM. WE WONDER WHAT EFFORTS ARE NOW UNDERWAY OR
MIGHT BE TAKEN TO BUILD AN AFRICAN CONSENSUS FOR EFFORTS
IN SUPPORT OF NEGOTIATED SETTLEMENTS OF THE PROBLEMS OF
CENTRAL AFRICA.

-- WOULD THESE EFFORTS INCLUDE AN OAU PEACEKEEPING FORCE
STATIONED ALONG THE ZAIRE-ANGOLA FRONTIER? SHOULD SUCH
A FORCE BE FORMED TO DEAL WITH THE CURRENT PROBLEM OR
WIDER PROBLEMS OF SECURITY IN AFRICA?

4) FOR LAGOS AND BRAZZAVILLE: YOU OUGHT TO SPECIFICALLY
RAISE THE QUESTION OF WHETHER YOUR HOST GOVERNMENT OR
OTHERS INTEND TO RESUSCITATE THEIR GOOD OFFICES MEDIATION
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 150348

ROLE BETWEEN ZAIRE AND ANGOLA.

5) FOR KHARTOUM: WE VERY MUCH HOPE THAT AMBASSADOR WILL
HAVE OPPORTUNITY TO MEET PERSONALLY WITH PRESIDENT NIMIERI

TO DISCUSS HIS PERSPECTIVE OF UPCOMING OAU SUMMIT. HE
WILL OBVIOUSLY BE IN CRUCIAL POSITION TO AFFECT WHATEVER
ACTION AFRICANS MIGHT CONTEMPLATE.

6) FOR DAR: YOU WILL HAVE NOTED THAT MANY OF THE ABOVE
TALKING POINTS WERE COVERED IN PRESIDENT CARTER'S LETTER
TO PRESIDENT NYERERE. WHILE NOT WISHING TO BE REDUNDANT,
WE BELIEVE IT WOULD BE USEFUL TO DETERMINE WHAT TYPE OF
ACTION, IF ANY, NYERERE SEES EMERGING AT OAU SESSION.

YOU SHOULD, THEREFORE, ADAPT TALKING POINTS AS NECESSARY
FOR YOUR DISCUSSION WITH NYERERE.

7) FOR EUROPEANPOSTS: YOU MAY FEEL FREE TO DRAW ON ABOVE
IN DISCUSSIONS WITH HOST GOVERNMENTS.

8) FOR LAGOS ONLY: OBASANJO LETTER DATED JUNE 1 WHICH IS
CRITICAL OF SHABA OPERATION JUST RECEIVED FROM NIGERIAN
EMBASSY AND BEING REPEATED SEPTEL. IN MAKING FOREGOING
POINTS TO OBASANJO, YOU SHOULD NOTE THAT REPLY TO HIS
LETTER WHICH TREATS SEVERAL OTHER SUBJECTS AS WELL WILL
BE SENT SHORTLY. CHRISTOPHER
UNQUOTE CHRISTOPHER

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 STATE 150348
ORIGIN AF-10

INFO OCT-01 EUR-12 ISO-00 /023 R

66011

DRAFTED BY:AF/C:LDJUNIOR
APPROVED BY:AF/C:LDJUNIOR
EUR/WE:BMCKINLEY

-----065227 150414Z /13

P 150350Z JUN 78
FM SECSTATE WASHDC
TO AMEMBASSY ROME PRIORITY

C O N F I D E N T I A L STATE 150348

FOLLOWING REPEAT STATE 150348 SENT ACTION MAPUTO MONROVIA
YAOUNDE JUN 14.

QUOTE C O N F I D E N T I A L STATE 150348

FOLLOWING REPEAT STATE 150348 ACTION BRAZZAVILLE
DAR ES SALAAM GABORONE KHARTOUM LAGOS LUSAKA INFO BRUSSELS
BONN LONDON PARIS USUN NEW YORK KINSHASA JUNE 14.

QUOTE O N F I D E N T I A L STATE 150348

PARIS FOR ASST. SEC. MOOSE

E.O. 11652:GDS

TAGS: XA, OAU, CO

SUBJECT: CONSULTATIONS ON CONSIDERATION OF ZAIRE SITUATION
AT OAU SUMMIT

REF: STATE 148408

1) YOU WILL HAVE RECEIVED BY REFTEL SUMMARY OF PARIS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 150348

MEETING ON ZAIRE AND TALKING POINTS FOR PRESENTATION TO
HOST GOVERNMENT OFFICIALS. IN ADDITION TO, OR IN COORDINA-
TION WITH MAKING THIS PRESENTATION, YOU SHOULD CONTACT HOST
GOVERNMENT AT HIGHEST APPROPRIATE LEVEL TO MAKE FOLLOWING
APPROACH. IF POSSIBLE, DEPARTMENT BELIEVES YOU SHOULD
DISCUSS THIS MATTER WITH HEAD OF STATE.

2) PURPOSE OF APPROACH IS BOTH TO REAFFIRM BASIC U.S.
AFRICAN POLICY AND TO INQUIRE AS TO AFRICAN PLANS FOR DIS-
CUSSING ZAIRE PROBLEMS AND RELATED ISSUES PRIVATELY AND

AT UPCOMING OAU SUMMIT IN KHARTOUM. WE BELIEVE EVERY
EFFORT MUST BE MADE TO ENCOURAGE REALISTIC AND EFFECTIVE
CONSIDERATION OF SUCH PROBLEMS. THE CLOSE AND FRANK
DIALOGUE WE HAVE HAD WITH AFRICAN LEADERS PROMPTS US TO
BELIEVE THAT A CAREFUL DISCUSSION AT THIS TIME COULD BE
VALUABLE.

3) THE FOLLOWING TALKING POINTS ARE SUGGESTED FOR USE IN
DISCUSSION:

-- IN HIS SPEECH AT THE NAVAL ACADEMY ON JUNE 6, PRESIDENT
CARTER SAID THAT THE U.S. IS COMMITTED TO AFFIRMATIVE
POLICIES IN AFRICA THAT RECOGNIZE AFRICAN REALITIES AND
ASPIRATIONS.

-- HE CALLED FOR AN END TO EFFORTS TO DIVIDE AND SEEK
DOMINATION IN AFRICA AND CITED U.S. SUPPORT FOR EFFORTS
TO HELP RESOLVE PEACEFULLY PROBLEMS IN ZAIRE, ERITREA AND
ANGOLA.

-- ABOVE ALL, THE PRESIDENT RECONFIRMED US POLICY TOWARD AFRICA. HE REITERATED OUR SUPPORT FOR MAJORITY RULE IN
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 150348

SOUTHERN AFRICA AND CALLED ON ALL POWERS TO JOIN WITH THE U.S. IN EMPHASIZING WORKS OF PEACE RATHER THAN WEAPONS OF WAR IN THEIR ASSISTANCE TO AFRICA. HE CONFIRMED OUR BASIC OBJECTIVE OF KEEPING AFRICA FREE FROM EAST-WEST CONFLICT.

-- IT IS IN THIS SPIRIT OF CONTINUING U.S. CONCERN FOR AFRICAN PROBLEMS THAT WE WISH TO DISCUSS FRANKLY WITH AFRICAN LEADERS YOUR VIEWS AND PLANS FOR DEALING WITH THE PROBLEMS OF CENTRAL AFRICA.

-- SOME AFRICAN GOVERNMENTS HAVE STRONGLY ENDORSED LOGISTICAL SUPPORT FOR THE SHABA PEACEKEEPING FORCES. OTHERS HAVE CONTENDED IT REPRESENTS A CONTRADICTION IN OUR AFRICAN POLICY. SOME FROM THIS LATTER GROUP HAVE ALSO ASKED IF THE U.S. INTENDS TO BECOME INVOLVED IN A LARGER FRENCH-LED PEACEKEEPING EFFORT IN AFRICA.

-- OUR POLICY ON THIS MATTER IS VERY CLEAR. OUR SUPPORT, INITIALLY FOR FRENCH AND BELGIAN EFFORTS, AND NOW FOR AFRICAN EFFORTS, TO STABILIZE THE SECURITY SITUATION IN ZAIRE ARE UNIQUE RELATING TO THE REQUEST OF A GOVERNMENT FOR ASSISTANCE. WE ARE NOT CONTEMPLATING AND HAVE MADE CLEAR THAT WE WILL NOT SUPPORT THE IDEA OF A PAN-AFRICAN PEACEKEEPING FORCE UNLESS IT WERE ESTABLISHED BY THE OAU, OR THE UN.

-- THE U.S. ROLE IN SHABA WAS AND WILL BE LIMITED. OUR INITIAL AIRLIFT WAS TO SUPPORT AN ESSENTIALLY HUMANITARIAN UNDERTAKING--WHICH TURNED OUT TO BE JUSTIFIED IN TRAGIC TERMS. THE PRESENT AIRLIFT IS DESIGNED TO REMOVE EUROPEAN FORCES, REPLACE THEM WITH AFRICAN FORCES, AND PERMIT AFRICANS TO BEGIN TO FIND SOLUTIONS TO THE PROBLEMS POSED BY THE INCURSION. THIS PRINCIPLE--THAT OF AFRICAN SOLUTIONS TO AFRICAN PROBLEMS--IS ONE IN WHICH BOTH AFRICA

AND THE UNITED STATES DEEPLY BELIEVE.
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 150348

-- NATIONAL RECONCILIATION IN BOTH ANGOLA AND ZAIRE ARE VITAL TO THE LONG-TERM STABILITY OF BOTH COUNTRIES AND OF

THE SOUTH-CENTRAL REGIONS OF AFRICA.

-- WE RECOGNIZE THE NEED FOR RECONCILIATION BETWEEN ZAIRE AND ANGOLA, AND FOR A NEGOTIATED AGREEMENT BETWEEN THEM THAT EACH WILL RESPECT THEIR COMMON BORDER AND WILL NOT CONTRIBUTE TO THE OTHER'S INTERNAL UNREST.

-- EFFORTS HAVE BEEN MADE IN THE PAST TO BRING ANGOLA AND ZAIRE TOGETHER IN A FRANK DISCUSSION OF THEIR MUTUAL PROBLEMS.

-- WE BELIEVE THAT THE RECENT VIOLENCE IN SHABA MAKES RE-NEWAL OF RECONCILIATION EFFORTS EVEN MORE URGENT.

-- WE WOULD WELCOME YOUR VIEWS ON THE CURRENT ZAIRE SITUATION AND THE PROSPECTS FOR ZAIRE-ANGOLA RECONCILIATION--

-- WE UNDERSTAND THAT THE SITUATION IN ZAIRE AND THE ZAIRE-ANGOLA QUESTION WILL BE BROUGHT UP AT THE OAU SUMMIT IN KHARTOUM. WE WONDER WHAT EFFORTS ARE NOW UNDERWAY OR MIGHT BE TAKEN TO BUILD AN AFRICAN CONSENSUS FOR EFFORTS IN SUPPORT OF NEGOTIATED SETTLEMENTS OF THE PROBLEMS OF CENTRAL AFRICA.

-- WOULD THESE EFFORTS INCLUDE AN OAU PEACEKEEPING FORCE STATIONED ALONG THE ZAIRE-ANGOLA FRONTIER? SHOULD SUCH A FORCE BE FORMED TO DEAL WITH THE CURRENT PROBLEM OR WIDER PROBLEMS OF SECURITY IN AFRICA?

4) FOR LAGOS AND BRAZZAVILLE: YOU OUGHT TO SPECIFICALLY
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 150348

RAISE THE QUESTION OF WHETHER YOUR HOST GOVERNMENT OR OTHERS INTEND TO RESUSCITATE THEIR GOOD OFFICES MEDIATION ROLE BETWEEN ZAIRE AND ANGOLA.

5) FOR KHARTOUM: WE VERY MUCH HOPE THAT AMBASSADOR WILL HAVE OPPORTUNITY TO MEET PERSONALLY WITH PRESIDENT NIMIERI TO DISCUSS HIS PERSPECTIVE OF UPCOMING OAU SUMMIT. HE WILL OBVIOUSLY BE IN CRUCIAL POSITION TO AFFECT WHATEVER ACTION AFRICANS MIGHT CONTEMPLATE.

6) FOR DAR: YOU WILL HAVE NOTED THAT MANY OF THE ABOVE TALKING POINTS WERE COVERED IN PRESIDENT CARTER'S LETTER TO PRESIDENT NYERERE. WHILE NOT WISHING TO BE REDUNDANT, WE BELIEVE IT WOULD BE USEFUL TO DETERMINE WHAT TYPE OF ACTION, IF ANY, NYERERE SEES EMERGING AT OAU SESSION.

YOU SHOULD, THEREFORE, ADAPT TALKING POINTS AS NECESSARY FOR YOUR DISCUSSION WITH NYERERE.

7) FOR EUROPEANPOSTS: YOU MAY FEEL FREE TO DRAW ON ABOVE
IN DISCUSSIONS WITH HOST GOVERNMENTS.

8) FOR LAGOS ONLY: OBASANJO LETTER DATED JUNE 1 WHICH IS
CRITICAL OF SHABA OPERATION JUST RECEIVED FROM NIGERIAN
EMBASSY AND BEING REPEATED SEPTEL. IN MAKING FOREGOING
POINTS TO OBASANJO, YOU SHOULD NOTE THAT REPLY TO HIS
LETTER WHICH TREATS SEVERAL OTHER SUBJECTS AS WELL WILL
BE SENT SHORTLY. CHRISTOPHER
UNQUOTE CHRISTOPHER UNQUOTE CHRISTOPHER

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 STATE 150348
ORIGIN EUR-04

INFO OCT-01 ISO-00 /005 R

66011

DRAFTED BY:EUR/WE:KSMITH

APPROVED BY:EUR/WE:EMROWELL

-----130220 200741Z /11

R 200335Z JUN 78

FM SECSTATE WASHDC

TO AMEMBASSY LISBON

C O N F I D E N T I A L STATE 150348

FOLLOWING REPEAT STATE 150348 SENT ACTION ROME JUN 15.

QUOTE C O N F I D E N T I A L STATE 150348

FOLLOWING REPEAT STATE 150348 SENT ACTION MAPUTO MONROVIA

YAOUNDE JUN 14.

QUOTE C O N F I D E N T I A L STATE 150348

FOLLOWING REPEAT STATE 150348 ACTION BRAZZAVILLE

DAR ES SALAAM GABORONE KHARTOUM LAGOS LUSAKA INFO BRUSSELS

BONN LONDON PARIS USUN NEW YORK KINSHASA JUNE 14.

QUOTE O N F I D E N T I A L STATE 150348

PARIS FOR ASST. SEC. MOOSE

E.O. 11652:GDS

TAGS: XA, OAU, CO

SUBJECT: CONSULTATIONS ON CONSIDERATION OF ZAIRE SITUATION
AT OAU SUHMIT

REF: STATE 148408
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 150348

1) YOU WILL HAVE RECEIVED BY REFTEL SUMMARY OF PARIS MEETING ON ZAIRE AND TALKING POINTS FOR PRESENTATION TO HOST GOVERNMENT OFFICIALS. IN ADDITION TO, OR IN COORDINATION WITH MAKING THIS PRESENTATION, YOU SHOULD CONTACT HOST GOVERNMENT AT HIGHEST APPROPRIATE LEVEL TO MAKE FOLLOWING APPROACH. IF POSSIBLE, DEPARTMENT BELIEVES YOU SHOULD DISCUSS THIS MATTER WITH HEAD OF STATE.

2) PURPOSE OF APPROACH IS BOTH TO REAFFIRM BASIC U.S. AFRICAN POLICY AND TO INQUIRE AS TO AFRICAN PLANS FOR DISCUSSING ZAIRE PROBLEMS AND RELATED ISSUES PRIVATELY AND

AT UPCOMING OAU SUMMIT IN KHARTOUM. WE BELIEVE EVERY EFFORT MUST BE MADE TO ENCOURAGE REALISTIC AND EFFECTIVE CONSIDERATION OF SUCH PROBLEMS. THE CLOSE AND FRANK DIALOGUE WE HAVE HAD WITH AFRICAN LEADERS PROMPTS US TO BELIEVE THAT A CAREFUL DISCUSSION AT THIS TIME COULD BE VALUABLE.

3) THE FOLLOWING TALKING POINTS ARE SUGGESTED FOR USE IN DISCUSSION:

-- IN HIS SPEECH AT THE NAVAL ACADEMY ON JUNE 6, PRESIDENT CARTER SAID THAT THE U.S. IS COMMITTED TO AFFIRMATIVE POLICIES IN AFRICA THAT RECOGNIZE AFRICAN REALITIES AND ASPIRATIONS.

-- HE CALLED FOR AN END TO EFFORTS TO DIVIDE AND SEEK DOMINATION IN AFRICA AND CITED U.S. SUPPORT FOR EFFORTS TO HELP RESOLVE PEACEFULLY PROBLEMS IN ZAIRE, ERITREA AND ANGOLA.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 150348

-- ABOVE ALL, THE PRESIDENT RECONFIRMED US POLICY TOWARD AFRICA. HE REITERATED OUR SUPPORT FOR MAJORITY RULE IN SOUTHERN AFRICA AND CALLED ON ALL POWERS TO JOIN WITH THE

U.S. IN EMPHASIZING WORKS OF PEACE RATHER THAN WEAPONS OF WAR IN THEIR ASSISTANCE TO AFRICA. HE CONFIRMED OUR BASIC OBJECTIVE OF KEEPING AFRICA FREE FROM EAST-WEST CONFLICT.

-- IT IS IN THIS SPIRIT OF CONTINUING U.S. CONCERN FOR AFRICAN PROBLEMS THAT WE WISH TO DISCUSS FRANKLY WITH AFRICAN LEADERS YOUR VIEWS AND PLANS FOR DEALING WITH THE PROBLEMS OF CENTRAL AFRICA.

-- SOME AFRICAN GOVERNMENTS HAVE STRONGLY ENDORSED LOGISTICAL SUPPORT FOR THE SHABA PEACEKEEPING FORCES. OTHERS HAVE CONTENDED IT REPRESENTS A CONTRADICTION IN OUR AFRICAN POLICY. SOME FROM THIS LATTER GROUP HAVE ALSO ASKED IF THE U.S. INTENDS TO BECOME INVOLVED IN A LARGER FRENCH-LED PEACEKEEPING EFFORT IN AFRICA.

-- OUR POLICY ON THIS MATTER IS VERY CLEAR. OUR SUPPORT, INITIALLY FOR FRENCH AND BELGIAN EFFORTS, AND NOW FOR AFRICAN EFFORTS, TO STABILIZE THE SECURITY SITUATION IN ZAIRE ARE UNIQUE RELATING TO THE REQUEST OF A GOVERNMENT FOR ASSISTANCE. WE ARE NOT CONTEMPLATING AND HAVE MADE CLEAR THAT WE WILL NOT SUPPORT THE IDEA OF A PAN-AFRICAN PEACEKEEPING FORCE UNLESS IT WERE ESTABLISHED BY THE OAU, OR THE UN.

-- THE U.S. ROLE IN SHABA WAS AND WILL BE LIMITED. OUR INITIAL AIRLIFT WAS TO SUPPORT AN ESSENTIALLY HUMANITARIAN UNDERTAKING--WHICH TURNED OUT TO BE JUSTIFIED IN TRAGIC TERMS. THE PRESENT AIRLIFT IS DESIGNED TO REMOVE EUROPEAN FORCES, REPLACE THEM WITH AFRICAN FORCES, AND PERMIT AFRICANS TO BEGIN TO FIND SOLUTIONS TO THE PROBLEMS POSED BY THE INCURSION. THIS PRINCIPLE--THAT OF AFRICAN SOLUTIONS TO AFRICAN PROBLEMS--IS ONE IN WHICH BOTH AFRICA

CONFIDENTIAL

PAGE 04 STATE 150348

AND THE UNITED STATES DEEPLY BELIEVE.

-- NATIONAL RECONCILIATION IN BOTH ANGOLA AND ZAIRE ARE VITAL TO THE LONG-TERM STABILITY OF BOTH COUNTRIES AND OF THE SOUTH-CENTRAL REGIONS OF AFRICA.

-- WE RECOGNIZE THE NEED FOR RECONCILIATION BETWEEN ZAIRE AND ANGOLA, AND FOR A NEGOTIATED AGREEMENT BETWEEN THEM THAT EACH WILL RESPECT THEIR COMMON BORDER AND WILL NOT CONTRIBUTE TO THE OTHER'S INTERNAL UNREST.

-- EFFORTS HAVE BEEN MADE IN THE PAST TO BRING ANGOLA AND ZAIRE TOGETHER IN A FRANK DISCUSSION OF THEIR MUTUAL PROBLEMS.

-- WE BELIEVE THAT THE RECENT VIOLENCE IN SHABA MAKES RE-
NEWAL OF RECONCILIATION EFFORTS EVEN MORE URGENT.

-- WE WOULD WELCOME YOUR VIEWS ON THE CURRENT ZAIRE SITUA-
TION AND THE PROSPECTS FOR ZAIRE-ANGOLA RECONCILIATIO--

-- WE UNDERSTAND THAT THE SITUATION IN ZAIRE AND THE ZAIRE-
ANGOLA QUESTION WILL BE BROUGHT UP AT THE OAU SUMMIT IN
KHARTOUM. WE WONDER WHAT EFFORTS ARE NOW UNDERWAY OR
MIGHT BE TAKEN TO BUILD AN AFRICAN CONSENSUS FOR EFFORTS
IN SUPPORT OF NEGOTIATED SETTLEMENTS OF THE PROBLEMS OF
CENTRAL AFRICA.

-- WOULD THESE EFFORTS INCLUDE AN OAU PEACEKEEPING FORCE
STATIONED ALONG THE ZAIRE-ANGOLA FRONTIER? SHOULD SUCH
A FORCE BE FORMED TO DEAL WITH THE CURRENT PROBLEM OR
WIDER PROBLEMS OF SECURITY IN AFRICA?
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 150348

4) FOR LAGOS AND BRAZZAVILLE: YOU OUGHT TO SPECIFICALLY
RAISE THE QUESTION OF WHETHER YOUR HOST GOVERNMENT OR
OTHERS INTEND TO RESUSCITATE THEIR GOOD OFFICES MEDIATION
ROLE BETWEEN ZAIRE AND ANGOLA.

5) FOR KHARTOUM: WE VERY MUCH HOPE THAT AMBASSADOR WILL
HAVE OPPORTUNITY TO MEET PERSONALLY WITH PRESIDENT NIMIERI
TO DISCUSS HIS PERSPECTIVE OF UPCOMING OAU SUMMIT. HE
WILL OBVIOUSLY BE IN CRUCIAL POSITION TO AFFECT WHATEVER
ACTION AFRICANS MIGHT CONTEMPLATE.

6) FOR DAR: YOU WILL HAVE NOTED THAT MANY OF THE ABOVE
TALKING POINTS WERE COVERED IN PRESIDENT CARTER'S LETTER
TO PRESIDENT NYERERE. WHILE NOT WISHING TO BE REDUNDANT,
WE BELIEVE IT WOULD BE USEFUL TO DETERMINE WHAT TYPE OF
ACTION, IF ANY, NYERERE SEES EMERGING AT OAU SESSION.

YOU SHOULD, THEREFORE, UDAPT TALKING POINTS AS NECESSARY
FOR YOUR DISCUSSION WITH NYERERE.

7) FOR EUROPEANPOSTS: YOU MAY FEEL FREE TO DRAW ON ABOVE
IN DISCUSSIONS WITH HOST GOVERNMENTS.

8) FOR LAGOS ONLY: OBASANJO LETTER DATED JUNE 1 WHICH IS
CRITICAL OF SHABA OPERATION JUST RECEIVED FROM NIGERIAN
EMBASSY AND BEING REPEATED SEPTEL. IN MAKING FOREGOING
POINTS TO OBASANJO, YOU SHOULD NOTE THAT REPLY TO HIS
LETTER WHICH TREATS SEVERAL OTHER SUBJECTS AS WELL WILL
BE SENT SHORTLY. CHRISTOPHER

UNQUOTE CHRISTOPHER UNQUOTE CHRISTOPHER
UNQUOTE VANCE

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 STATE 150348
ORIGIN IO-14

INFO OCT-01 AF-10 ISO-00 /025 R

66011

DRAFTED BY:IO/ML:MARTIN JACOBS

APPROVED BY:IO:TBROWN

-----123686 010733Z /23

R 010315Z JUL 78

FM SECSTATE WASHDC

INFO AMEMBASSY OUAGADOUGOU 0000

C O N F I D E N T I A L STATE 150348

FOLLOWING REPEAT STATE 150348 ACTION LISBON DATED JUN 20:

QTE:C O N F I D E N T I A L STATE 150348

FOLLOWING REPEAT STATE 150348 SENT ACTION ROME JUN 15.

QUOTE C O N F I D E N T I A L STATE 150348

FOLLOWING REPEAT STATE 150348 SENT ACTION MAPUTO MONROVIA

YAOUNDE JUN 14.

QUOTE C O N F I D E N T I A L STATE 150348

FOLLOWING REPEAT STATE 150348 ACTION BRAZZAVILLE

DAR ES SALAAM GABORONE KHARTOUM LAGOS LUSAKA INFO BRUSSELS

BONN LONDON PARIS USUN NEW YORK KINSHASA JUNE 14.

QUOTE O N F I D E N T I A L STATE 150348

PARIS FOR ASST. SEC. MOOSE

E.O. 11652:GDS

TAGS: XA, OAU, CO

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 150348

SUBJECT: CONSULTATIONS ON CONSIDERATION OF ZAIRE SITUATION
AT OAU SUMMIT

REF: STATE 148408

1) YOU WILL HAVE RECEIVED BY REFTEL SUMMARY OF PARIS MEETING ON ZAIRE AND TALKING POINTS FOR PRESENTATION TO HOST GOVERNMENT OFFICIALS. IN ADDITION TO, OR IN COORDINATION WITH MAKING THIS PRESENTATION, YOU SHOULD CONTACT HOST GOVERNMENT AT HIGHEST APPROPRIATE LEVEL TO MAKE FOLLOWING APPROACH. IF POSSIBLE, DEPARTMENT BELIEVES YOU SHOULD DISCUSS THIS MATTER WITH HEAD OF STATE.

2) PURPOSE OF APPROACH IS BOTH TO REAFFIRM BASIC U.S. AFRICAN POLICY AND TO INQUIRE AS TO AFRICAN PLANS FOR DISCUSSING ZAIRE PROBLEMS AND RELATED ISSUES PRIVATELY AND

AT UPCOMING OAU SUMMIT IN KHARTOUM. WE BELIEVE EVERY EFFORT MUST BE MADE TO ENCOURAGE REALISTIC AND EFFECTIVE CONSIDERATION OF SUCH PROBLEMS. THE CLOSE AND FRANK DIALOGUE WE HAVE HAD WITH AFRICAN LEADERS PROMPTS US TO BELIEVE THAT A CAREFUL DISCUSSION AT THIS TIME COULD BE VALUABLE.

3) THE FOLLOWING TALKING POINTS ARE SUGGESTED FOR USE IN DISCUSSION:

-- IN HIS SPEECH AT THE NAVAL ACADEMY ON JUNE 6, PRESIDENT CARTER SAID THAT THE U.S. IS COMMITTED TO AFFIRMATIVE POLICIES IN AFRICA THAT RECOGNIZE AFRICAN REALITIES AND ASPIRATIONS.

-- HE CALLED FOR AN END TO EFFORTS TO DIVIDE AND SEEK
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 150348

DOMINATION IN AFRICA AND CITED U.S. SUPPORT FOR EFFORTS TO HELP RESOLVE PEACEFULLY PROBLEMS IN ZAIRE, ERITREA AND ANGOLA.

-- ABOVE ALL, THE PRESIDENT RECONFIRMED US POLICY TOWARD AFRICA. HE REITERATED OUR SUPPORT FOR MAJORITY RULE IN SOUTHERN AFRICA AND CALLED ON ALL POWERS TO JOIN WITH THE U.S. IN EMPHASIZING WORKS OF PEACE RATHER THAN WEAPONS OF WAR IN THEIR ASSISTANCE TO AFRICA. HE CONFIRMED OUR BASIC OBJECTIVE OF KEEPING AFRICA FREE FROM EAST-WEST CONFLICT.

-- IT IS IN THIS SPIRIT OF CONTINUING U.S. CONCERN FOR AFRICAN PROBLEMS THAT WE WISH TO DISCUSS FRANKLY WITH

AFRICAN LEADERS YOUR VIEWS AND PLANS FOR DEALING WITH THE PROBLEMS OF CENTRAL AFRICA.

-- SOME AFRICAN GOVERNMENTS HAVE STRONGLY ENDORSED LOGISTICAL SUPPORT FOR THE SHABA PEACEKEEPING FORCES. OTHERS HAVE CONTENDED IT REPRESENTS A CONTRADICTION IN OUR AFRICAN POLICY. SOME FROM THIS LATTER GROUP HAVE ALSO ASKED IF THE U.S. INTENDS TO BECOME INVOLVED IN A LARGER FRENCH-LED PEACEKEEPING EFFORT IN AFRICA.

-- OUR POLICY ON THIS MATTER IS VERY CLEAR. OUR SUPPORT, INITIALLY FOR FRENCH AND BELGIAN EFFORTS, AND NOW FOR AFRICAN EFFORTS, TO STABILIZE THE SECURITY SITUATION IN ZAIRE ARE UNIQUE RELATING TO THE REQUEST OF A GOVERNMENT FOR ASSISTANCE. WE ARE NOT CONTEMPLATING AND HAVE MADE CLEAR THAT WE WILL NOT SUPPORT THE IDEA OF A PAN-AFRICAN PEACEKEEPING FORCE UNLESS IT WERE ESTABLISHED BY THE OAU, OR THE UN.

-- THE U.S. ROLE IN SHABA WAS AND WILL BE LIMITED. OUR INITIAL AIRLIFT WAS TO SUPPORT AN ESSENTIALLY HUMANITARIAN UNDERTAKING--WHICH TURNED OUT TO BE JUSTIFIED IN TRAGIC TERMS. THE PRESENT AIRLIFT IS DESIGNED TO REMOVE EUROPEAN

CONFIDENTIAL

PAGE 04 STATE 150348

FORCES, REPLACE THEM WITH AFRICAN FORCES, AND PERMIT AFRICANS TO BEGIN TO FIND SOLUTIONS TO THE PROBLEMS POSED BY THE INCURSION. THIS PRINCIPLE--THAT OF AFRICAN SOLUTIONS TO AFRICAN PROBLEMS--IS ONE IN WHICH BOTH AFRICA

AND THE UNITED STATES DEEPLY BELIEVE.

-- NATIONAL RECONCILIATION IN BOTH ANGOLA AND ZAIRE ARE VITAL TO THE LONG-TERM STABILITY OF BOTH COUNTRIES AND OF THE SOUTH-CENTRAL REGIONS OF AFRICA.

-- WE RECOGNIZE THE NEED FOR RECONCILIATION BETWEEN ZAIRE AND ANGOLA, AND FOR A NEGOTIATED AGREEMENT BETWEEN THEM THAT EACH WILL RESPECT THEIR COMMON BORDER AND WILL NOT CONTRIBUTE TO THE OTHER'S INTERNAL UNREST.

-- EFFORTS HAVE BEEN MADE IN THE PAST TO BRING ANGOLA AND ZAIRE TOGETHER IN A FRANK DISCUSSION OF THEIR MUTUAL PROBLEMS.

-- WE BELIEVE THAT THE RECENT VIOLENCE IN SHABA MAKES RE-NEWAL OF RECONCILIATION EFFORTS EVEN MORE URGENT.

-- WE WOULD WELCOME YOUR VIEWS ON THE CURRENT ZAIRE SITUATION AND THE PROSPECTS FOR ZAIRE-ANGOLA RECONCILIATION--

-- WE UNDERSTAND THAT THE SITUATION IN ZAIRE AND THE ZAIRE-ANGOLA QUESTION WILL BE BROUGHT UP AT THE OAU SUMMIT IN KHARTOUM. WE WONDER WHAT EFFORTS ARE NOW UNDERWAY OR MIGHT BE TAKEN TO BUILD AN AFRICAN CONSENSUS FOR EFFORTS IN SUPPORT OF NEGOTIATED SETTLEMENTS OF THE PROBLEMS OF CENTRAL AFRICA.

CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 150348

-- WOULD THESE EFFORTS INCLUDE AN OAU PEACEKEEPING FORCE STATIONED ALONG THE ZAIRE-ANGOLA FRONTIER? SHOULD SUCH A FORCE BE FORMED TO DEAL WITH THE CURRENT PROBLEM OR WIDER PROBLEMS OF SECURITY IN AFRICA?

4) FOR LAGOS AND BRAZZAVILLE: YOU OUGHT TO SPECIFICALLY RAISE THE QUESTION OF WHETHER YOUR HOST GOVERNMENT OR OTHERS INTEND TO RESUSCITATE THEIR GOOD OFFICES MEDIATION ROLE BETWEEN ZAIRE AND ANGOLA.

5) FOR KHARTOUM: WE VERY MUCH HOPE THAT AMBASSADOR WILL HAVE OPPORTUNITY TO MEET PERSONALLY WITH PRESIDENT NIMIERI TO DISCUSS HIS PERSPECTIVE OF UPCOMING OAU SUMMIT. HE WILL OBVIOUSLY BE IN CRUCIAL POSITION TO AFFECT WHATEVER ACTION AFRICANS MIGHT CONTEMPLATE.

6) FOR DAR: YOU WILL HAVE NOTED THAT MANY OF THE ABOVE TALKING POINTS WERE COVERED IN PRESIDENT CARTER'S LETTER TO PRESIDENT NYERERE. WHILE NOT WISHING TO BE REDUNDANT, WE BELIEVE IT WOULD BE USEFUL TO DETERMINE WHAT TYPE OF ACTION, IF ANY, NYERERE SEES EMERGING AT OAU SESSION.

YOU SHOULD, THEREFORE, UDAPT TALKING POINTS AS NECESSARY FOR YOUR DISCUSSION WITH NYERERE.

7) FOR EUROPEANPOSTS: YOU MAY FEEL FREE TO DRAW ON ABOVE IN DISCUSSIONS WITH HOST GOVERNMENTS.

8) FOR LAGOS ONLY: OBASANJO LETTER DATED JUNE 1 WHICH IS CRITICAL OF SHABA OPERATION JUST RECEIVED FROM NIGERIAN EMBASSY AND BEING REPEATED SEPTEL. IN MAKING FOREGOING POINTS TO OBASANJO, YOU SHOULD NOTE THAT REPLY TO HIS LETTER WHICH TREATS SEVERAL OTHER SUBJECTS AS WELL WILL BE SENT SHORTLY. CHRISTOPHER UNQTE VANCE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: SUMMIT MEETINGS, BRIEFING MATERIALS
Control Number: n/a
Copy: SINGLE
Draft Date: 14 jun 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE150348
Document Source: CORE
Document Unique ID: 00
Drafter: JFTEFFT:AF/I-LSHURTLEFF:DFF
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780247-0804
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780660/aaaabzls.tel
Line Count: 1027
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: fe673289-c288-dd11-92da-001cc4696bcc
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 19
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 STATE 148408
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 26 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2355878
Secure: OPEN
Status: NATIVE
Subject: CONSULTATIONS ON CONSIDERATION OF ZAIRE SITUATION CONFIDENTIAL CONFIDENTIAL
TAGS: PORG, XA, CO, CG, OAU
To: BRAZZAVILLE DAR ES SALAAM MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/fe673289-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014